

485 Cooper Street, Epping: Construction of an Industrial Estate

EPBC Act Preliminary Documentation (EPBC 2022/09440)

Prepared for The GPT Group

January 2024 Report No. 22076.04 (3.4)



(Formerly Brett Lane & Associates Pty Ltd) 5/61-63 Camberwell Road Hawthorn East, VIC 3123 PO Box 337, Camberwell VIC 3124 (03) 9815 2111

www.natureadvisory.com.au

Contents

1.	Des	cript	ion of Action	1
1	.1.	Abo	ut The GPT Group	1
1	2.	Loca	ation and Zoning of the Project	1
1	.3.	The	Proposed Action	1
1	.4.	Con	struction Methods and Techniques	2
1	.5.	Tim	ing of the proposed action	2
1	.6.	Curi	rent status of the action	2
2.	Des	cript	ion of the Environment and Matters of National Environmental Significance	4
2	.1.	Site	description	4
2	.2.	Mat	ters of National Environmental Significance	5
	2.2.	1.	Listed flora species	5
	2.2.	2.	Listed fauna species	10
	2.2.	3.	Listed ecological communities	14
3.	Rele	evan	t Impacts	16
3	.1.	Flor	a of National Environmental Significance	16
	3.1.	1.	Matted Flax-lily	16
3	.2.	Fau	na of National Environmental Significance	16
	3.2.	1.	Grey-headed Flying-fox	16
	3.2.	.2.	Latham's Snipe	16
	3.2.	3.	Swift Parrot	16
	3.2.	1.	White-throated Needletail	16
	3.2.	2.	Golden Sun Moth	18
	3.2.	3.	Growling Grass Frog	18
	3.2.	4.	Striped Legless Lizard	21
3	.3.	Eco	logical Communities of National Environmental Significance	25
	3.3.	1.	Natural Temperate Grassland of the Victorian Volcanic Plain	25
4.	Prop	oose	d Avoidance and Mitigation Measures	27
4	.1.	Avoi	idance measures	27
	4.1.	1.	Design considerations	27
	4.1.	2.	Conservation reserve	27
	4.1.	3.	Galada Tamboore Conservation Reserve	27
4	.2.	Mat	ters of National Environmental Significance	28
	4.2.	1.	Natural Temperate Grassland of the Victorian Volcanic Plain	28



	4.2.2.	Growling Grass Frog	.28				
	4 0 0		~~				
	4.2.3.	Striped Legless Lizard	.28				
5.	Residua	I impacts and proposed offsets	.29				
6.	Other approvals and conditions						
7.	Social and Economic Impacts						
8.	Environmental Record of Persons Proposing to Take the Action						
9.	Conclus	ion	.33				
10.	Informat	tion Sources Provided in the Preliminary Documentation	.34				

Figures

Figure 1: Project locality map
Figure 2: EPBC Act listed communities within the site15
Figure 3. MNES Impacts within the study area17
Figure 4: VBA Records of Growling Grass Frog surrounding the study area (Source: NatureKit (DEEC/ 2023a))
Figure 5: VBA Records of Striped Legless Lizard surrounding the study area (Source: NatureKit (DEEC/ 2023a))22
Figure 6: Habitat Distribution Models and Habitat Importance Models for Striped Legless Lizard (Source NatureKit (DEECA 2023a))22
Figure 7: Areas of known historical disturbance24

Tables

Table 1: Flora likelihood of occurrence table in the study area	6
Table 2. Fauna likelihood of occurrence in the study area	11
Table 3: Assessment of the impact on NTGVVP against the EPBC Act significant impact criteria (D	EWHA
2013)	25

Appendices

Appendix 1: 485 Cooper St, Epping: Flora and Fauna Assessment (Nature Advisory 2023)	37
Appendix 2: 485 Cooper St, Epping: Growling Grass Frog Targeted Surveys (Ecolink 2023)	38
Appendix 3: Avoid and minimise statement	39
Appendix 4. Conservation Management Plan	40
Appendix 5: Construction Environmental Management Plan	41
Appendix 6: Location of tile grids for SLL	42
Appendix 7: Extract from GPT 2021 Annual Report	43
Appendix 8: Site Plan	44



Appendix 9: Offset Management Plan	45
Appendix 10: NTGVVP Offset Calculation	46
Appendix 11: Stormwater Management Plan	47
Appendix 12: Salvage & Translocation Plan for Growling Grass Frog	48



1. Description of Action

The proposed action -485 Cooper Street, Epping: Construction of an Industrial Estate - is subject to an assessment via Preliminary Documentation and approval by the Minister for the Environment under the EPBC Act.

This document is the required Preliminary Documentation, and it provides more information on the project (the 'proposed action') and assesses its impacts on MNES. Furthermore, information is provided on avoidance, mitigation and offset measures that will be implemented as part of the project to ameliorate impacts on MNES.

1.1. About The GPT Group

GPT is an Australian property group that owns, manages and develops a \$32.4 billion portfolio of highquality office, logistics and retail assets across Australia. The General Property Trust was launched as Australia's first ever property trust when it was listed on the Australian Securities Exchange (ASX) in 1971 and now has a substantial investor base of more than 33,000 securityholders.

1.2. Location and Zoning of the Project

The site is located at 485 Cooper Street in Epping, Victoria. The property is approximately 16 kilometres north of Melbourne's CBD (Figure 1). It is adjacent to the east embankment of Merri Creek and to the west of the Hume Highway.

The study area lies within the Victorian Volcanic Plain bioregion and falls within Melbourne Water catchment management area and Whittlesea local government area. It is currently zoned Industrial 1 Zone (IN1Z) and Urban Floodway Zone (UFZ) in the Whittlesea Planning Scheme.

The land to the west is zoned as Public Use-Service and Utility – Schedule 1 (PUZ1) along Merri Creek and turning back to IN1Z further west. The land to the north is zoned IN1Z, the land on the east side of the Hume Highway is zoned General Residential Zone (GRZ), and the area to the south is zoned State Transportation Infrastructure – Schedule 1 (TRZ1) and PUZ1.

The proposal to develop this property for industrial purposes is consistent with the strategic planning direction for the Hume growth corridor, which provides for additional residential areas and nearby employment activities to accommodate Melbourne's growing population.

1.3. The Proposed Action

It is proposed to develop the site for industrial purposes, consistent with its designation for future 'employment' and 'urban' uses under approved regional and local strategic plans (Growth Corridor Plan, Growth Areas Authority). The proposed use is consistent with the zoning of the land as Industrial 1 Zone (IN1Z) and Urban Floodway Zone (UFZ) in the Whittlesea Planning Scheme. The intention is to develop a commercial estate within a 35-hectare property. The development is envisaged to include:

- Internal roads
- Warehouses
- Parking lots
- Stormwater treatment facilities

These design elements, plus a 7.9-hectare conservation area, are shown in the Site Plan (Appendix 8).



1.4. Construction Methods and Techniques

Construction activities would include standard onsite development activities like earthworks and other ground disturbance, vegetation clearing, installation of utilities, concrete and building works.

1.5. Timing of the proposed action

The intended start date is June 2024 and the estimated end date is December 2026.

1.6. Current status of the action

The GPT Group lodged a Referral (EPBC 2022/09440) under the EPBC Act in March 2023 for the construction of the proposed industrial estate. The presence of Matters of National Environmental Significance (MNES) on and adjacent to the site resulted in a Referral Decision making any development of the site a Controlled Action. The proposal requires further assessment via Preliminary Documentation (being this report).





2. Description of the Environment and Matters of National Environmental Significance

2.1. Site description

The study area supported heavy basaltic soils on an undulating landscape and the western third of the site steadily slopes downward to Merri Creek which forms the western boundary of the property.

A large quarry void is situated in the north of the study area and another smaller one in the north-west.

Steep, rocky escarpments line the southern portion of the creek.

It is understood that the study area was formerly part of a golf course, although little evidence of this former use remains. It is also understood that the site has not been managed ever since, apart from regular wildfire mitigation slashing across most of the site.

Most of the vegetation in the study area is treeless open grassland, heavily dominated by introduced pasture grasses and broad-leaf weeds, particularly Toowoomba Canary-grass, Kikuyu, Cocksfoot and Chilean Needle-grass. Interspersed throughout the study area were various sized patches of native grassland vegetation dominated by indigenous Kangaroo Grass, spear and wallaby grasses and various indigenous forbs. The highest quality native grassland vegetation was in the south-east of the study area.

Other areas of native vegetation included scattered patches of degraded escarpment shrubland associated with the walls of the two quarry voids. These were generally dominated by indigenous Lightwood, Sweet Bursaria and Tree Violet, occasional emergent River Red-gum trees and introduced weeds in the ground layers.

Vegetation along Merri Creek comprised indigenous Common Reed, other native aquatics and the noxious weed Spiny Rush, with indigenous and introduced shrubs scattered along its banks (e.g. River Bottlebrush, Woolly Tea-tree and Gorse).

Escarpments along the creek supported mostly indigenous and introduced trees and shrubs (e.g. River Red-gum, Tree Violet, Sweet Bursaria, Lightwood and African Box-thorn).

Native wetland vegetation also occurred in a drainage trench and the bottoms of the two quarry voids, although it was generally small and of low quality and variously dominated by Bulrush, Common Reed, Common Spike-sedge and introduced weeds.

Planted indigenous and non-indigenous eucalypts (namely River Red-gum and Sugar Gum) were scattered throughout the study area, but were generally concentrated in the south-east.

The western quarter of the study area (sloping down to Merri Creek) was heavily dominated by a highly invasive introduced shrub — Gorse. Patches of native grassland vegetation were scattered throughout clearings in the Gorse.

Three patches of woodland dominated by River Red-gum occurred mostly in the north of the study area. The cover of native grasses varied across these areas but all had moderate diversity of native herbs.

Fauna habitat within the study area comprised vast areas of grassland along with some treed vegetation, rocky escarpments, and aquatic habitat.



2.2. Matters of National Environmental Significance

2.2.1. Listed flora species

The EPBC Protected Matters Search Tool (DAWE 2022) indicated that within the search region there were records of, or there occurred potential suitable habitat for 19 flora species listed under the Commonwealth EPBC Act. The likelihood of occurrence in the study area of species listed under the EPBC Act is addressed in Table 1.

Species considered 'likely to occur' are those that have a very high chance of being in the study area based on numerous records in the search region and suitable habitat in the study area. Species considered to have the 'potential to occur' are those for which suitable habitat exists, but recent records are scarce.

This analysis, in conjunction with the outcomes of field investigations, indicates that one flora species listed as Endangered under the EPBC Act — Matted Flax-lily — was initially considered to have the potential to occur or was likely to occur. As such, a targeted survey was undertaken for this species.

Matted Flax-lily

A targeted survey for Matted Flax-lily was conducted by a DEECA accredited botanist on 1^{st} December 2022. The survey coincided with the flowering period for Matted Flax-lily (October to April), and timing was therefore considered to be optimal.

During the survey, areas identified to support suitable habitat for these species, namely all habitat zones containing Plains Grassy Woodland (EVC 55_61), Heavier-soils Plains Grassland (EVC 132_61) and Escarpment Shrubland (EVC 895), were inspected thoroughly along transects spaced five metres apart in areas to be impacted.

The survey area was traversed on foot using the following method:

- Parallel transects spaced five metres apart were traversed and visually inspected for Matted Flaxlily. This methodology is in accordance with the relevant federal guidelines for this species (DEWHA 2009a). Transects were tracked using a handheld GPS.
- Any Matted Flax-lily plants located during the survey would be marked with a handheld GPS (accuracy 1-3 m).

No individuals of Matted Flax-lily were recorded during targeted survey. Given this, along with the highly disturbed nature of the habitat present, it is now considered that Matted Flax-lily is unlikely to occur.

Further information on targeted surveys for Matted Flax-lily is provided in the flora and fauna assessment report provided at Appendix 1.



Table 1: Flora likelihood of occurrence table in the study area

Comn	non Name	Scientific name	EPBC	Habitat	Number of records	Date of last record	Likelihood of occurrence
Rive Walla	r Swamp aby-grass	Amphibromus fluitans	Vulnerable	River Swamp Wallaby-grass grows mostly in permanent swamps but also in lagoons, billabongs, dams and roadside ditches. The species requires moderately fertile soils with some bare ground; conditions that are caused by seasonally-fluctuating water levels (DAWE 2022).	4	28/10/2020	No suitable habitat in study area. Unlikely to occur.
Ch Spid	arming er-orchid	Caladenia amoena	Endangered	Typically found in grassy dry forest; <i>Eucalyptus melliodora</i> (Box Ironbark) on sandy loams derived from sandstone and mudstone. Known from two localities, one at Plenty and the other at Wattle Glen (Todd 2000).	1	22/08/1996	No suitable habitat in study area. No recent records nearby. Unlikely to occur.
Matte	ed Flax-lily	Dianella amoena	Endangered	Lowland grassland and grassy woodlands on well-drained to seasonally waterlogged fertile sandy loams to heavy cracking soils derived from sedimentary or volcanic Geology. It is widely distributed from eastern to south- western Victoria (DAWE 2022).	655	8/10/2020	Although, suitable habitat was present in the study area and many recent records nearby, no individuals were recorded during targeted surveys undertaken for this investigation. The habitat present was highly disturbed. Unlikely to occur.
Sma N	II Golden Aoths	Diuris basaltica	Endangered	Grows in herb-rich native grasslands, dominated by Kangaroo Grass (<i>Themeda triandra</i>) on heavy basaltic soils, often embedded with basalt boulders. All locations that the species is known to occur form part of the 'Natural Temperate Grassland of the Victorian Volcanic Plain' (DAWE 2022).	None	N/A	Suitable habitat in study area but it is marginal and no recent records nearby. Unlikely to occur.
Sunst	nine Diuris	Diuris fragrantissima	Endangered	Native grasslands dominated by Kangaroo Grass, on heavy basalt soils, often with embedded basalt boulders. The sole remaining natural population at Sunshine occurs in a small (0.1 ha) remnant of Western (Basalt) Plains Grassland (DAWE 2022).	None	N/A	Suitable habitat in study area but it is marginal. Only known from one population near Sunshine. No recent records nearby. Unlikely to occur.



Common Name	Scientific name	EPBC	Habitat	Number of records	Date of last record	Likelihood of occurrence
Trailing Hop- bush	Dodonaea procumbens	Vulnerable	Grows in low lying, often winter wet areas in woodland, low open-forest heathland and grasslands on sands and clays. Largely confined to SW of Victoria (DAWE 2022).	None	N/A	Suitable habitat in study area but it is marginal and no recent records nearby. Unlikely to occur.
Clover Glycine	Glycine latrobeana	Vulnerable	Found across south-eastern Australia in native grasslands, dry sclerophyll forests, woodlands and low open woodlands with a grassy ground layer. In Victoria, populations occur in lowland grasslands, grassy woodlands and sometimes in grassy heath (DAWE 2022).	5	2/10/2015	Suitable habitat in study area but it is marginal and few recent records nearby. Unlikely to occur.
Adamson's Blown-grass	Lachnagrostis adamsonii	Endangered	Confined to slow moving creeks, swamps, flats, depressions or drainage lines that are seasonally inundated or waterlogged and usually moderately to highly saline. Appear to favour sites that have some shelter from the wind (DAWE 2022).	2	1/01/1990	No suitable habitat in study area. Lack of recent records. Unlikely to occur.
Spiny Peppercress	Lepidium aschersonii	Vulnerable	The Spiny Peppercress occurs in periodically wet sites such as gilgai depressions and the margins of freshwater and saline marshes and shallow lakes, usually on heavy clay soil. Almost all sites receive some degree of soil waterlogging or seasonal flooding (Carter 2010).	None	N/A	Suitable habitat in study area but it is marginal. No recent records nearby. Unlikely to occur.
Basalt Peppercress	Lepidium hyssopifolium s.s.	Endangered	Known to establish on open, bare ground with limited competition from other plants. Previously recorded from Eucalypt woodland with a grassy ground cover, low open Casuarina woodland with a grassy ground cover and tussock grassland. Now generally found amongst exotic pasture grasses and beneath exotic trees (DAWE 2022).	3	21/05/2018	No suitable habitat in study area. Few recent records. Unlikely to occur.
White Sunray	Leucochrysum albicans subsp. tricolor	Endangered	Occurs in a wide variety of grassland, woodland and forest habitats, generally on relatively heavy soils. Plants can be found in natural or semi-natural vegetation and grazed or ungrazed habitat. Bare ground is required for germination. The unpalatability of this species is likely to protect it in heavily grazed areas where patches of bare ground are likely to develop, favouring recruitment (DAWE 2022).	1	24/11/2016	No suitable habitat in study area. Only one recent nearby record. Unlikely to occur.



Common Name	Scientific name	EPBC	Habitat	Number of records	Date of last record	Likelihood of occurrence
Spiny Rice-flower	Pimelea spinescens subsp. spinescens	Critically Endangered	Occurs in grassland or open shrubland on basalt derived soils, usually comprising black or grey clays. Plants from more northerly populations occur on red clay complexes, while plants from southern populations occur on heavy grey-black clay loams. Topography is generally flat but populations may occur on slight rises or in slightly wettish depressions (Carter & Walsh 2006).	None	N/A	Suitable habitat in study area but it is marginal and no recent records nearby. Unlikely to occur.
Round-leaf Pomaderris	Pomaderris vacciniifolia	Critically Endangered	Occurs in damp forest and herb-rich foothill forest north- east of Melbourne in the upper catchments of the Yarra, Plenty and Yea rivers (DAWE 2022).	None	N/A	No suitable habitat in study area. No recent records. Unlikely to occur.
Green-striped Greenhood	Pterostylis chlorogramma	Vulnerable	Occurs in mixed Box-Stringybark forest with a shrubby understorey, often with Pteridium esculentum as a major component on sandy or clay loam soils (Duncan et al. 2009).	None	N/A	No suitable habitat in study area. No recent records. Unlikely to occur.
Leafy Greenhood	Pterostylis cucullata	Vulnerable	Tea-tree scrubs on tall sandy and calcareous dunes, in moist, open or even deep shaded locations (Jones 1994).	None	N/A	No suitable habitat in study area. No recent nearby records. Unlikely to occur.
Button Wrinklewort	Rutidosis leptorhynchoide s	Endangered	In Victoria restricted to open stands of plains grassland and grassy woodlands, on fertile clays to clay loams, usually in areas where the grass cover is more open, either as a result of recurrent fires or grazing by native macropods or stock. It also occurs on low rises with shallow, stony soils at less than 100 m above sea level (NSW OEH 2012).	None	N/A	Suitable habitat in study area but it is marginal and no recent records nearby. Unlikely to occur.
Large-headed Fireweed	Senecio macrocarpus	Vulnerable	In Victoria, Large-fruit Fireweed occurs most commonly in grasslands on red-brown earth soils. It may also occur in grassy woodlands and open woodlands predominantly in the Western (Basalt) Plains grassland on red brown earth soils found on recent Quaternary (basalt) deposits (DAWE 2022).	None	N/A	Suitable habitat in study area but it is marginal and no recent records nearby. Unlikely to occur.



Common Name	Scientific name	EPBC	Habitat	Number of records	Date of last record	Likelihood of occurrence
Swamp Fireweed	Senecio psilocarpus	Vulnerable	Herb-rich winter-wet swamps on volcanic clays or peaty soils (Walsh 1999). Known from approximately 10 sites between Wallan, about 45 km north of Melbourne, and Honans Scrub in south-eastern South Australia (TSSC 2008).	None	N/A	Suitable habitat in study area but it is highly degraded. No recent records nearby. Unlikely to occur.
Swamp Everlasting	Xerochrysum palustre	Vulnerable	Grows in wetlands including sedge-swamps and shallow freshwater marshes, often on heavy black clay soils. Commonly associated genera include <i>Amphibromus</i> , <i>Baumea</i> , <i>Carex</i> , <i>Chorizandra</i> , <i>Craspedia</i> , <i>Eleocharis</i> , <i>Isolepis</i> , <i>Lachnagrostis</i> , <i>Lepidosperma</i> , <i>Myriophyllum</i> , <i>Phragmites australis</i> , <i>Themea triandra</i> and <i>Villarsia</i> (DAWE 2022).	1	29/11/2005	Suitable habitat in study area but it is highly degraded. Only one recent record nearby. Unlikely to occur.



2.2.2. Listed fauna species

The EPBC Protected Matters Search Tool (DAWE 2022) indicated that within the search region there were records of, or there occurred potential suitable habitat for 22 fauna species listed under the EPBC Act.

Nature Advisory undertook an assessment of the likelihood of occurrence of the listed fauna species as detailed in Table 2. Six fauna species were found to be likely to occur or have the potential to occur.

The following four listed fauna species have potential to occur on the site.

- Grey-headed Flying-fox (Pteropus poliocephalus) EPBC Act: Vulnerable
- Latham's Snipe (Gallinago hardwickii) EPBC Act: Migratory
- Swift Parrot (Lathamus discolor) EPBC Act: Critically endangered
- White-throated Needletail (*Hirundapus caudacutus*) EPBC Act: Vulnerable and Migratory

However, they are unlikely to rely on the site due to their highly mobile nature and the very limited extent and quality of suitable habitat on site compared to that present nearby. Given this, targeted surveys were not warranted for these species.

The following two listed fauna species were identified as having the potential to occur and warranted targeted surveys:

- Growling Grass Frog (Litoria raniformis) EPBC Act: Vulnerable
- Golden Sun Moth (Synemon plana) EPBC Act: Vulnerable

Neither of these species were recorded during targeted survey. Given this, along with the highly disturbed nature of the habitat present, it is now considered that Golden Sun Moth is unlikely to occur and Growling Grass Frog is unlikely to be using the site for breeding. It is now considered that Growling Grass Frog may occasionally access the site given that this species is known to occur long Merri Creek which is located on the western boundary of the study area.

Further information on targeted surveys for Golden Sun Moth and Growling Grass Frog is provided in the flora and fauna assessment report provided at Appendix 1. A separate targeted surveys for Growling Grass Frog was undertaken by Ecolink and is provided at Appendix 2.

In addition, the following listed fauna species is included for further consideration at the request of DCCEEW despite being determined as being unlikely to occur by experienced field ecologists.

• Striped Legless Lizard (*Delma impar*) – EPBC Act: Vulnerable

A targeted survey for this species was undertaken between August and December 2023. Striped Legless Lizard was not detected during the targeted survey. Therefore, it is now considered unlikely to occur. Further information on the targeted survey for Striped Legless Lizard is provided in Section 4.2.3.



Table 2. Fauna likelihood of occurrence in the study area

Common Name	Scientific name	EPBC-T	EPBC-M	Habitat	Number of records	Date of last record	Likelihood of occurrence
Australasian Bittern	Botaurus poiciloptilus	EN		Terrestrial wetlands, including a range of wetland types but prefers permanent water bodies with tall dense vegetation, particularly those dominated by sedges, rush, reeds or cutting grass (Marchant & Higgins 1990).	3	20/12/1986	Marginal habitat in study area and no recent records – unlikely to occur
Double-banded Plover	Charadrius bicinctus		M (Bonn A2H)	Inhabits wide range of coastal or inland wetlands with varying levels of salinity; mainly muddy margins or rocky shores of wetlands (Marchant & Higgins 1993).	1	10/04/2004	No suitable habitat in study area – unlikely to occur
Eastern Barred Bandicoot	Perameles gunnii	VU		The habitat of the Eastern Barred Bandicoot (mainland) is perennial tussock grassland and eucalypt woodland with a grassy ground layer (Dufty 1994b; Seebeck 1995a, 2001). Drainage lines and areas of high vegetative cover have been identified as prime habitat. The key determining factor for persistence of this species appears to be high structural complexity and heterogeneity within the environment, reflected in its absence from agricultural areas but persistence in rubbish dumps and other variable habitats.	2	5/06/2003	Long extinct in the Port Phillip region – very unlikely to occur
Eastern Quoll	Dasyurus viverrinus	EN		Probably extinct in mainland Australia. Inhabits a range of of open forest, scrubland and heath (Menkhorst 1995).	4	1/01/1910	Long extinct in the Port Phillip region – very unlikely to occur
Eltham Copper Butterfly	Paralucia pyrodiscus lucida	EN		Its occurrence is dependent upon a close association between a dwarfed form of the Sweet Bursaria and colonies of a Notoncus sp. of ant, with the species unable to survive without the presence of the Notoncus ant (SWIFFT 2019). In the Eltham area of its range, this Butterfly appears to require well-drained gentle slopes, with a north to west aspect. Its known habitat is sparse dry woodland (Webster 2003).	1	1/01/1922	No suitable habitat in study area – unlikely to occur
Fork-tailed Swift	Apus pacificus		M (CAMBA, ROKAMBA, JAMBA)	The species can occur in wet sclerophyll forest but mainly prefers open forest or plains. It is almost exclusively aerial and feeds up to hundreds on metres above the ground, but can feed among open forest canopy. The species breeds internationally and seldom roosts in trees (Higgins 1999).	3	22/12/2006	No suitable habitat in study area – unlikely to occur
Glossy Ibis	Plegadis falcinellus		M (Bonn A2S)	Prefer freshwater inland wetlands, in particular, permanent or ephemeral water bodies and swamps with abundant vegetation (Marchant & Higgins 1990).	4	28/12/2006	Marginal habitat in study area – unlikely to occur
Golden Sun Moth	Synemon plana	VU		Areas that are, or have been native grasslands or grassy woodlands. It is known to inhabit degraded grasslands with introduced grasses being dominant, with a preference for the native wallaby grass being present (DEWHA 2009). Also known to be closely associated with exotic grass species, with populations found in grassland almost entirely composed of Chilean needlegrass (Richter et al. 2013).	3968	20/12/2019	Although, suitable grassland habitat exists in the study area and numerous recent records were found within the search region, no individuals were detected during targeted surveys. Study area is highly disturbed with lots of soil movement – unlikely to occur
Grassland Earless Dragon	Tympanocryptis pinguicolla	EN		The species is confined to native tussock grassland on basalt plains north and west of Melbourne, with no confirmed sightings in Victoria since the 1960's (Robertson & Cooper 2000).	None	N/A	No records – unlikely to occur
Grey-headed Flying-fox	Pteropus poliocephalus	VU		Brisbane, Newcastle, Sydney and Melbourne are occupied continuously. Elsewhere, during spring, they are uncommon south of Nowra and widespread in other areas of their range. Roosts in aggregations of various sizes on exposed branches. Roost sites are typically located near water, such as lakes, rivers or the coast. Roost vegetation includes rainforest patches, stands of Melaleuca, mangroves and riparian vegetation, but colonies also use highly modified vegetation in urban and suburban areas (DAWE 2022).	18	18/02/2020	May occasionally forage in eucalypts in study area – potential to occur



Common Name	Scientific name	EPBC-T	EPBC-M	Habitat	Number of records	Date of last record	Likelihood of occurrence
Growling Grass Frog	Litoria raniformis	VU		Permanent, still or slow flowing water with fringing and emergent vegetation in streams, swamps, lagoons and artificial wetlands such as farm dams and abandoned quarries (Clemann & Gillespie 2004).	277	31/12/2019	Although, suitable wetland habitat exists in the study area and numerous recent records were found within the search region, no individuals were detected during targeted surveys by two independent ecological consultancies. Unlikely to use the study area for breeding - Potential to occur
Latham's Snipe	Gallinago hardwickii		M (Bonn A2H, ROKAMBA, JAMBA, CAMBA)	Occurs in wide variety of permanent and ephemeral wetlands; it prefers open freshwater wetlands with dense cover nearby, such as the edges of rivers and creeks, bogs, swamps, waterholes. The species is wide spread in southeast Australia and most of its population occurs in Victoria, except in the northwest of the state (Naarding 1983; Higgins & Davies 1996).	90	28/02/2019	Suitable wetland habitat in study area and numerous recent records – likely to occur
Painted Honeyeater	Grantiella picta	VU		Inhabits box-ironbark forests and woodlands and mainly feeds on the fruits of mistletoe. Strongly associated with mistletoe around the margins of open forests and woodlands. Can also be found in farmland containing remnant treed vegetation. Occurs at few localities. Uncommon breeding migrant from further north, arriving in October and leaving in February (Higgins et al. 2001; Tzaros 2005).	1	21/12/1990	No suitable habitat in study area – unlikely to occur
Plains-wanderer	Pedionomus torquatus	CR		This species is highly sensitive to changes in grassland cover and density. Typically inhabits treeless native grasslands with sparse cover, with a preference for grasslands composed of wallaby grass and spear grass (Marchant & Higgins 1993). Habitat becomes unsuitable when grassland becomes dense (CA 2016). Evidence suggests it avoids areas of tree cover, with no records of the species within 300m of trees (>10m high) in their strongholds in New South Wales or Victoria (CA 2016).	8	23/09/1991	No suitable habitat in study area – unlikely to occur
Regent Honeyeater	Anthochaera phrygia	CR		Inhabits dry box-ironbark eucalypt forests near rivers and creeks on inland slopes of the Great Dividing Range. Can also occur in small remnant patches or in mature trees in farmland or partly cleared agricultural land (Higgins et al. 2001).	9	16/01/2001	No suitable habitat in study area – unlikely to occur
Rufous Fantail	Rhipidura rufifrons		M (Bonn A2H)	In east and south-east Australia, mainly inhabits tall wet sclerophyll forests, often in gullies. When on passage in warmer months, they are sometimes recorded in drier sclerophyll forests and woodlands, as well as parks and gardens (Higgins et al. 2006). Virtually absent from south-eastern Australia during winter (Higgins et al. 2006).	5	27/03/2008	No suitable habitat in study area – unlikely to occur
Satin Flycatcher	Myiagra cyanoleuca		M (Bonn A2H)	Mostly found in eucalypt forest, particularly tall wet forests and woodland within gullies (Higgins et al. 2006). Also inhabits eucalypt woodland comprising an open understorey and a grassy ground layer (Higgins et al. 2006). Generally absent from rainforest (Higgins et al. 2006).	3	17/01/1989	No suitable habitat in study area – unlikely to occur
Spot-tailed Quoll	Dasyurus maculatus maculatus	EN		Rainforest, wet and dry forest, coastal heath and scrub and River Red-gum woodlands along inland rivers (Menkhorst 1995).	2	1/01/1910	No suitable habitat in study area – unlikely to occur
Striped Legless Lizard	Delma impar	VU		Grassland specialist. Known to occur in some areas dominated by introduced species such as Harding Grass Phalaris aquatica, Serated Tussock Nasella trichotoma and Flatweed Hypocharis radicata and at sites with a history of grazing and pasture improvement. shelter in grass tussocks, thick ground cover, soil cracks, under rocks, spider burrows, and under ground debris such as timber. The majority of sites in Victoria and NSW occur on cracking clay soils with some surface rock which provide shelter for the species (DAWE 2022).	3	4/03/1990	Suitable habitat for the species occurs on site. However, records in the search area are more than 30 years old and from the Craigieburn Grassland Reserve, which is not connected to this site. Site highly disturbed with a long history of being regularly slashed. Targeted surveys failed to detect this species Unlikely to occur



Common Name	Scientific name	EPBC-T	EPBC-M	Habitat	Number of records	Date of last record	Likelihood of occurrence
Superb Parrot	Polytelis swainsonii	VU		Occurs in eucalypt dominated forests and woodlands, namely comprised of River Red-gum, Yellow Box and Grey Box, with seasonal occurrences in box-pine and Boree woodland (Baker-Gabb 2011). The species range extends along major riverine systems and the inland slopes of the Great Divide, stretching from central Victoria to north of Tamworth in NSW. Breeds in hollow branch or trunk of tall eucalypts within 9 km of feeding areas. Mostly feeds in box woodlands and wooded farmlands; less often in riparian forests (Higgins 1999).	1	1/01/1930	No suitable habitat in study area – unlikely to occur
Swift Parrot	Lathamus discolor	CR		Prefers a select range of eucalypts in Victoria, including Yellow Gum, Grey Box, White Box, Red Ironbark and Yellow Box, as well as River Red-gum when this species supports abundant 'lerp' (Saunders & Tzaros 2011). The species is also known to forage within planted stands of Spotted Gum and Sugar Gum (Nature Advisory; unpublished data). Breeds in Tasmania and migrates to the mainland of Australia for the autumn, winter and early spring months. It lives mostly north of the Great Dividing Range, passing through two areas of Victoria on migration: the Port Phillip district and Gippsland (Emison et al. 1987; Higgins 1999; Kennedy & Tzaros 2005). Though it is also not uncommonly sighted in urban areas (Nature Advisory; unpublished data). Occurrence of this species on the mainland can substantially change from year to year depending on food availability, giving potential for this species to occur almost anywhere throughout its range (Emison et al. 1987).	72	7/04/2019	May occasionally forage in eucalypts in study area – potential to occur
White-throated Needletail	Hirundapus caudacutus	VU	M (CAMBA, ROKAMBA, JAMBA)	Aerial, over all habitats, but probably more over wooded areas, including open forest and rainforest. Often over heathland and less often above treeless areas such as grassland and swamps or farmland (Higgins 1999).	11	25/01/2019	Highly mobile aerial species that can occur over most habitats – potential to occur as a flyover

Notes: EPBC-T = threatened species status under EPBC Act (EX = presumed extinct in the wild; CR = critically endangered; EN = endangered; VU = vulnerable); **EPBC-M**: migratory status under the EPBC Act (M = listed migratory taxa; Bonn Convention (A2H) - Convention on the Conservation of Migratory Species of Wild Animals - listed as a member of a family; Bonn Convention (A2S) - Convention on the Conservation of Migratory Species of Wild Animals - species listed explicitly; CAMBA - China- Australia Migratory Birds Agreement; JAMBA - Japan-Australia Migratory Birds Agreement; ROKAMBA - Republic of Korea Australia Migratory Birds Agreement).



2.2.3. Listed ecological communities

The study area was assessed against published descriptions of relevant listed ecological communities modelled to potentially occur in the study area. Reviewed ecological community descriptions comprised identification criteria and condition thresholds from listing advice for EPBC Act communities.

Two ecological communities listed under the EPBC Act were initially considered to occur within the proposed development site and these were documented in the EPBC Act Referral — Natural Temperate Grassland of the Victorian Volcanic Plain and Grassy Eucalypt Woodland of the Victorian Volcanic Plain.

However, after a peer review by another ecological consultancy (EcoLlink) it was agreed that only Natural Temperate Grassland of the Victorian Volcanic Plain was present.

Natural Temperate Grassland of the Victorian Volcanic Plain

Vegetation within Habitat Zones A, B, D, E, F & P of the study area were found to qualify as the EPBC Act listed community, Natural Temperate Grassland of the Victorian Volcanic Plain (NTGVVP). A total of 2.164 hectares of this community in the form of Plains Grassland (EVC 132_61) was recorded in the study area and found to have a condition score ranging from 27-39 (Appendix 1).

The study area and native vegetation (including listed ecological communities) is shown in Figure 2.





3. Relevant Impacts

The impacts of the project on MNES are described below and shown in Figure 3.

3.1. Flora of National Environmental Significance

3.1.1. Matted Flax-lily

The EPBC Protected Matters Search Tool (DAWE 2022) indicated that within the search region there were records of, or there occurred potential suitable habitat for 19 flora species listed under the Commonwealth EPBC Act. The likelihood of occurrence in the study area of species listed under the EPBC Act is addressed in Table 1. This analysis of the likelihood of occurrence, in conjunction with the outcomes of field investigations, indicated that one flora species listed as Endangered under the EPBC Act – Matted Flax-lily – was initially considered to have the potential to occur or was likely to occur. As such, a targeted survey was undertaken for this species.

No individuals of Matted Flax-lily were recorded during targeted survey. Given this, along with the highly disturbed nature of the habitat present, it is now considered that Matted Flax-lily is unlikely to occur.

Further information on targeted surveys for Matted Flax-lily is provided in the flora and fauna assessment report provided at Appendix 1.

As such, no flora species of national environmental significance is likely to be impacted or significantly impacted by the proposed action. Impacts to listed flora species are not considered further in this report.

3.2. Fauna of National Environmental Significance

3.2.1. Grey-headed Flying-fox

Grey-headed Flying-foxes may fly into the study area as they forage for nectar-bearing flowers and fruit and may feed from the planted and non-planted eucalypts present when they flower. However, there are only a limited number of such eucalypts in the study area, so the species is unlikely to use the study area heavily and is therefore unlikely to be impacted or significantly impacted by future development of the site given an abundance of similar habitat nearby (Nature Advisory 2022).

3.2.2. Latham's Snipe

Latham's Snipe forages on heavily vegetated fringes of wetlands and drainage lines, so this migratory species may seasonally use such aquatic habitat in the study area. However, such habitat is limited in occurrence within the study area and is of varying quality for this species. Therefore, development of the site is unlikely to impact or significantly impact this species given the presence of similar habitat nearby (Nature Advisory 2022).

3.2.3. Swift Parrot

Swift Parrots may occasionally forage on planted Sugar Gums and River Red-gums in the study area during their winter migrations through southeast Australia. However, these are not preferred food tree species, and would only serve as short foraging stops along the way from their breeding grounds in Tasmania to the box-ironbark woodlands of central Victoria and the Spotted Gum forests of southeast NSW. Therefore, it is unlikely that development of the site would impact or significantly impact this species given the presence of similar habitat nearby (Nature Advisory 2022).

3.2.1. White-throated Needletail

White-throated Needletails are aerial specialists who may forage above the study area occasionally but would not make direct use of the habitat there. They are therefore very unlikely to be impacted or significantly impacted by any future development of the study area (Nature Advisory 2022).





3.2.2. Golden Sun Moth

Golden Sun Moth was not detected during targeted surveys and is considered unlikely to occur due to the small size of the habitat present, the fragmentation of that habitat and a history of soil disturbance in the study area (Nature Advisory 2022). Additional information on targeted surveys undertaken for Golden Sun Moth is outlined in Appendix 1.

Therefore, it is unlikely that development of the site would impact or significantly impact this species (Nature Advisory 2022).

3.2.3. Growling Grass Frog

Landscape context

Records of Growling Grass Frog in the area were obtained from the Victorian Biodiversity Atlas (DEECA 2023). The Merri Creek is suitable habitat for GGF and shares connectivity with the study area. In the last 10 years, fifty-five records were found along Merri Creek within 5km of the study area. There are no records of GGF from the study area (Figure 4).



Figure 4: VBA Records of Growling Grass Frog surrounding the study area (Source: NatureKit (DEECA 2023a))

During the current investigation, two sites within the study area were identified as potential habitat for GGF and subject to targeted surveys in February 2023 (Nature Advisory) and November 2023 (Ecolink). No GGF were recorded in the study area during these two independent targeted surveys. Therefore, it is unlikely GGF regularly use the study area for breeding (Nature Advisory 2023, Ecolink 2023).

The site is not mapped as an Area of Strategic Importance under the Melbourne Strategic Assessment's Growling Grass Frog Masterplan for Melbourne's Growth Corridors (DELWP 2017c). However, the Subregional Species Strategy for the Growling Grass Frog does identify the Meri Creek adjoining the study area as "potentially important habitat outside urban expansion areas" (DEE 2013).

Notwithstanding the above, as a conservative approach the project has considered GGF may potentially occur occasionally on site in the future.

Further details about the targeted surveys for GGF and outcomes in provided in Appendix 1 and Appendix 2.



Clusters of observations of GGF show local populations may be inhabiting core habitat within Craigieburn Grassland Reserve, upstream of Merri Creek from the study area, as well as downstream south of Merri Creek Park. Given the site sits on the east embankment of Merri Creek, between the forementioned populations, it may act as part of an important corridor. The riparian habitat that constitutes this corridor will not be impacted by construction related impacts and will be retained and enhanced. Therefore, no long-term impacts are expected as a result of the proposed development activities.

Direct impacts

No direct impacts are likely in relation to Growling Grass Frog due to the species not being recorded on site, nearest record dating from 2005, and due to potential habitats along Merri Creek being retained. Suitable habitats proposed for removal are small ponds isolated from Merri Creek where the species was not recorded during targeted surveys.

Indirect impacts

The proposed conservation area will retain habitat for Growling Grass Frog and provide an adequate buffer from development to reduce the potential of indirect detrimental impacts. However, as the species may occur occasionally, some impacts may be possible.

Any risks to GGF arising from construction activities will be mitigated through management strategies as outlined in the Conservation Management Plan and Construction Environmental Management Plan. This is further discussed in Section 4.2.

With reference to the Victoria State Government's Growling Grass Frog Habitat Design Standards (2017) document, relevant 'threatening processes' due to development (downstream) affecting Growling Grass Frogs include the following:

- "Changed hydrological regimes including timing, frequency, volume and speed of flows;
- Poor water quality including nutrients, turbidity (cloudiness caused by suspended particles), pesticides, detergents and heavy metals. High levels of nutrients cause eutrophication (dense growth of algae and plants) which results in lowered dissolved oxygen levels that do not support tadpoles (Hamer et al. 2004);"

The impact of these threatening processes is mitigated by the proposed stormwater management plan (Appendix 11_Stormwater Mgt Plan), summarised below.

A stormwater management strategy for the development has been developed which provides a best practice solution within the constraints of the existing landform and proposed development layout. Within this strategy a stormwater quantity- and quality management strategy has been developed to reduce pollutant loads in stormwater runoff (QUALITY) discharging from the development site into the downstream Merri Creek as well as limit the peak runoff flows (QUANTITY) from the site to Merri Creek to be the same or less than the pre-development peak flows. The stormwater management for the development has been designed in accordance with Whittlesea City Council and Melbourne Water WSUD requirements. This strategy would therefore appropriately reduce any impacts the development might have on the downstream receiving waters and potential Growling Grass Frog habitats.

During Construction – Erosion and Sediment Control:

- Without any mitigation measures and during typical construction activities, site runoff would be expected to convey a significant sediment load. A Soil and Water Management Plan (SWMP) and Erosion and Sediment Control Plan (ESCP), or equivalent, will be implemented for the construction of the Proposal.
- The SWMP and ESCPs will be developed in accordance with the principles and requirements of EPA publication 1834 Civil construction, building and demolition guide Management During Construction



(2020), Melbourne Water Land Development Manual – Site Management Plans, IECA Best Practice Erosion and Sediment Control Document (The White Book) and Whittlesea Council requirements with a staged approach.

- During the construction phase, measures will be designed to ensure the downstream drainage system and receiving waters are protected from sediment laden runoff.
- Erosion and Sediment Control Plans include the provision of Temporary Sediment Basins, Sediment Fences and Diversion Drains and Construction Entries at the access point into the site.

Quantity & Velocity Impacts:

- Whittlesea City Council adopts the principles of water quantity management, also known as "On-site Detention (OSD)", to ensure the cumulative effect of development does not have a detrimental effect on the downstream watercourses located within their LGA downstream from the development site. A hydrological analysis was undertaken to estimate the impact of the development of the site on peak flows at the downstream extent of the site. Modelling of stormwater runoff quantity was considered for the pre-existing case and for the operational phase of the development. DRAINS modelling software has been used to assess the site detention discharge and storage relationship.
- The hydrological assessment (modelling by Costin Roe) proves local post development flows from the site will be limited to be equal to or less than pre-development flows and demonstrates that the site discharge will not adversely affect any land, drainage system or watercourse because of the development.
- Provision of an appropriately sized detention pond and a discharge control structure to limit the postdevelopment flows to the pre-development flows discharging from the detention basin to Merri Creek.

Quality Impacts:

- The City of Whittlesea's Water Sensitive Urban Design Guidelines requires that certain load-based pollution reduction targets on stormwater runoff (comparison between pre- and post-developed conditions) are met to minimise the adverse impact these pollutants could have on downstream receiving waters.
- During the operational phase of the development, a treatment train incorporating the use of a proprietary GPT's, sediment forebays and bio-retention raingarden system is proposed to mitigate any increase in stormwater pollutant load generated by the development. MUSIC modelling results indicate that the proposed STM are effective in reducing pollutant loads in stormwater discharging from the site and meet the requirements of Council's pollution reduction targets. Best management practices have been applied to the development to ensure that the quality of stormwater runoff is not detrimental to the receiving environment.
- Developed impervious areas including roof, hardstand, car parking, roads and other extensive impervious areas are required to be treated by the Stormwater Treatment Measures (STM's). The STM's shall be sized according to the whole catchment area of the development. The STM's for the development shall be based on a treatment train approach to ensure that all the objectives above are met prior to discharge into the downstream receiving water body (Merri Creek).
- Components of the treatment train for the development are as follows:
- Primary treatment to each catchment is via an end-of-line vortech type GPT (Rocla CDS, OceanSave or similar approved) prior to discharging into a sediment forebay prior to the bioretention basins. Pretreatment of the stormwater will assist in mitigating the potential for early onset sedimentation of the bio-retention systems;



- Sediment forebays will be provided prior to runoff from lots and roadway drainage into bio-retention systems.
- Tertiary treatment to the catchment will be provided by bio-retention system within the proposed estate detention system as shown in the schematic diagram below.



A detailed technical Stormwater Management Plan by Costin Roe is provided as an attachment (see Appendix 11_Stormwater Mgt Plan).

Given the foregoing, significant impacts on Growling Grass Frog are unlikely.

3.2.4. Striped Legless Lizard

Landscape context

The closest historical records date back to the late 1980's and early 1990's and are located approximately 1 to 6 kilometres north. The next closest record lies approximately 10.8 kilometres southwest within the Tullamarine Linear Reserve and was recorded in 2011 (Figure 5).



Figure 5: VBA Records of Striped Legless Lizard surrounding the study area (Source: NatureKit (DEECA 2023a))

Habitat Distribution and Habitat Importance Modelling, administered by DEECA, was consulted to gain an understanding of where Striped Legless Lizard may occur and which areas may provide significant areas of habitat. Both models indicated that the study area did not overlap with the current expected distribution nor any areas of key habitat for the species (Figure 6).





Figure 6: Habitat Distribution Models and Habitat Importance Models for Striped Legless Lizard (Source: NatureKit (DEECA 2023a))

Patches of suitable habitat, namely Plains Grassland and possibly Plains Grassy Woodland, were scattered throughout the study area. These areas were generally isolated from any potential core habitat outside the study area, namely within Merri Creek Park.

Areas of habitat where observations of the species were recorded are a significant distance from the study area and separated by dense urban and commercial development, as well as infrastructure.

In the initial flora and fauna assessment (Nature Advisory 2022), Striped Legless Lizard was determined as unlikely to occur on site due to lack of records, as well as lack suitable habitat on site or connectivity to areas of habitat surrounding the study area. Additionally, the site is known to have had a history of soil disturbance and was regularly mown for many years when used as a golf course. It remains regularly mown for fire management reasons. Striped Legless Lizard does not survive regular mowing (Dr. Megan O'Shea, Victoria University, Pers. Comm.).

Targeted surveys were undertaken between August and December 2023. This investigation was commissioned to provide information on the presence or otherwise of threatened Striped Legless Lizard in the study area and outline any implications under various national, state and local legislation and policy. The survey involved:

- A total of ten tile grids were set up in areas of suitable habitat within the study area on the 27th and 28th June 2023. In each grid, 50 grooved terracotta or concrete roof tiles were placed in a 20 x 45 metre grid configuration, with tiles spaced five metres apart. The north-west corner of the grid was recorded using a handheld GPS. The location of tile grids is shown in Appendix 6_Location tile grids 231207.
- Surveys were undertaken when weather conditions were appropriate to detect Stiped Legless Lizard i.e. when the lizards are using the tiles to the thermoregulate. At the beginning of each tile grid check, the ambient temperature and humidity was recorded as well as the temperature and humidity under a sample tile. Tiles were not checked if temperatures under tiles reached 25°C. Under these conditions, Stiped Legless Lizard are more likely to be using the tiles to thermoregulate, any hotter and the lizards are more likely to be foraging in the grassland.
- The tile grid surveys were undertaken in spring to early summer (September to early December) as the Striped Legless Lizard is unlikely to continue to utilise the tiles outside of this time. Tiles were



checked once a week to once a fortnight for the presence of Stiped Legless Lizard by an experienced zoologist. A total of seven replicate tile checks were undertaken.

- At each tile grid check, all 50 tiles were turned and searched for Striped Legless Lizard. All species of small mammals, reptiles and frogs were recorded. All threatened species locations were recorded.
- Tile-checks for Striped Legless Lizard using them as shelter, twice a month (8 checks total).

No Striped Legless Lizard were recorded in the study area during targeted surveying. A total of seven other species, comprising Spotted Marsh Frog, Striped Marsh Frog, Eastern Banjo Frog, Eastern Common Froglet, Eastern Brown Snake, Little Whip Snake and Garden Skink were recorded within the study area.

Additionally, previous records of Striped Legless Lizard within the broader search region are historical and isolated from the study area. Therefore, it is unlikely Striped Legless Lizard occupies the study area (Nature Advisory 2023).

Direct & indirect impacts

Due to significant historical disturbance and management involving regular intensive slashing, a lack of quality habitat and records, it is unlikely that Striped Legless Lizard is currently occurring on site or in the vicinity of the study area. Furthermore, no Striped Legless Lizard were recorded in the study area during targeted surveying. Therefore, no direct or indirect impacts are expected.

Areas of known historical disturbance within the study area are shown in Figure 7.

The project is proposing to remove areas of native grassland on site that would potentially support Striped Legless Lizard (if occurring). However, the habitat is low to moderate in quality and isolated from any larger patches of vegetation suitable for the species.





3.3. Ecological Communities of National Environmental Significance

3.3.1. Natural Temperate Grassland of the Victorian Volcanic Plain

Landscape context

Occurrence and extent of this community outside the study area is unknown and can only be estimated by the modelled extent of the relevant EVCs including Plains Grassland and Plains Grassy Woodland using desktop information sources such as NatureKit (DEECA 2023a). Modelled EVCs show a fragmented occurrence of Plains Grassland along the east embankment of Merri Creek, connecting with native vegetation in the proposed conservation reserve.

Vegetation within Habitat Zones A, B, D, E, F & P of the study area were found to qualify as the EPBC Act listed community, Natural Temperate Grassland of the Victorian Volcanic Plain (NTGVVP). A total of 2.164 hectares of this community in the form of Plains Grassland (EVC 132_61) was recorded in the study area and found to have a condition score ranging from 27-39 (Appendix 1).

Additional patches of Plains Grassland recorded on site did not qualify as NTGVPP due to a high cover of exotic species. Two of these patches are located within the proposed conservation area and will be subject to rehabilitation and protection management strategies.

Direct impacts

The proposed development will result in the removal of all 2.164 hectares of the listed ecological community NTGVVP present on site as shown in Figure 3. The quality of this vegetation ranged from high to moderate.

Indirect impacts

Indirect impacts are unlikely as the entire extent of the community on site is proposed for removal and no adjacent patches are present.

Assessment against the Significant Impact Criteria

The proposed impacts to NTGVVP are assessed against the EPBC Act significant impact criteria (DEWHA 2013) in Table 3.

Table 5. Assessment of the impact of NTAVVE against the LEDO Act significant impact official (DEVITA 2015).

Significant impact criteria	Response
Reduce the extent of an ecological community	NTGVVP occurs within the proposed project footprint, within many Plains Grassland Habitat Zones. A total of 2.164 hectares of NTGVVP will be removed from the project area, 100% of that recorded on site. It is therefore considered that the extent of the community will be significantly reduced.
Fragment or increase fragmentation of an ecological community, for example by clearing vegetation for roads or transmission lines	As the NTGVVP within the project area will be removed entirely, it cannot be considered to be fragmented. The loss of this NTGVVP may mean patches of NTGVVP in the broader landscape are further apart.
Adversely affect habitat critical to the survival of an ecological community	Impacts of the project will adversely affect habitat critical to the survival of NTGVVP, as the habitat for NTGVVP on site within the development footprint will be removed entirely.



Significant impact criteria	Response
Modify or destroy abiotic (non-living) factors (such as water, nutrients, or soil) necessary for an ecological community's survival, including reduction of groundwater levels, or substantial alteration of surface water drainage patterns	Abiotic factors necessary for the community's survival (i.e. in areas away from the project area) will not be impacted by the project, as construction mitigation measures (such as sediment fencing, stormwater management and dust suppression) will be put in place to protect abiotic factors beyond the study area.
Cause a substantial change in the species composition of an occurrence of an ecological community, including causing a decline or loss of functionally important species, for example through regular burning or flora or fauna harvesting	There will be no loss of species from remaining areas of the community as a consequence of the proposed works, as there will be no such remaining areas of this community on site.
 Cause a substantial reduction in the quality or integrity of an occurrence of an ecological community, including, but not limited to: assisting invasive species, that are harmful to the listed ecological community, to become established; or causing regular mobilisation of fertilisers, herbicides or other chemicals or pollutants into the ecological community which kill or inhibit the growth of species in the ecological community 	Construction mitigation measures will be put in place to ensure project does not facilitate the spread of invasive species or pollutants, including undertaking weed monitoring and control and sediment fencing. Furthermore, there will be no remaining areas of NTGVVP on site under the current development proposal for a reduction in quality or integrity to occur in.
Interfere with the recovery of an ecological community	The areas of NTGVVP where the works are proposed are likely to be important in the recovery of the community given they are the only areas of NTGVVP within the site. Therefore, the project is likely to interfere with the recovery of NTGVVP in the remaining Plains Grassland areas on site.

Given the above, it is considered that the impacts upon NTGVVP are significant.



4. Proposed Avoidance and Mitigation Measures

The proposed development will be undertaken in a manner that incorporates both avoidance and mitigation measures. These are described below.

4.1. Avoidance measures

4.1.1. Design considerations

The project has undergone a series of design refinements while considering impacts to biodiversity values resulting in the preparation of three development schemes. Of the first two iterations, Scheme B was determined to result in a better environmental outcome than Scheme A. Scheme B aimed to retain approximately 80% of the River Red-gums on site and include the creation of a larger conservation reserve, providing additional GGF habitat and retention of native vegetation, in comparison with Scheme A. Subsequently, consultation with various stakeholders informed the development of Scheme C, the current plan. This built on Scheme B by including the retention of three additional River Red-gums and relocated the bioretention system out of the ESO as much as feasible.

A comprehensive avoid and minimise statement providing additional detail is provided in Appendix 3.

4.1.2. Conservation reserve

The proposed project includes the creation of a 7.9-hectare conservation reserve, aligned with the Environmental Significance Overlay, that will aim to protect and enhance existing biodiversity values including the following:

- 1.4 hectares of Riparian Woodland (EVC 641)
- 1.03 hectares of Escarpment Shrubland (EVC 895)
- 0.726 hectares of Heavier Soils Plains Grassland (EVC 132_61)
- Remnant River Red-gum trees
- Habitat for Growling Grass Frog along Merri Creek and adjacent terrestrial habitat

The conservation area will be subject to management and rehabilitation measures including, but not limited to, fencing, weed control, revegetation and habitat creation and enhancement.

A wetland suitable for breeding will be created for Growling Grass Frog. Considerations will be given to the Growling Grass Frog Habitat Design Standards (DELWP 2017b), including the habitat enhancement and water treatment measures (Appendix 4).

Native grassland patches will be enhanced via weed control, revegetation and the introduction of habitat elements. Substantial areas of native grassland will be created through intensive revegetation. Seed of native species existing within the study area will be collected, propagated and used in revegetation.

Management objectives and strategies, as well as, monitoring and reporting requirements are detailed in a Conservation Management Plan (CMP) provided in Appendix 4. In addition, any indirect impacts arising from construction activities will be mitigated through best-practice management measures as outlined in the Construction Environmental Management Plan (Appendix 5).

4.1.3. Galada Tamboore Conservation Reserve

During consultation with Parks Victoria, managers of Galada Tamboore Conservation Reserve, concerns were raised about potential over shadowing of the reserve. Shadow diagrams were commissioned. These identified over shadowing as an issue. The layout of the proposed development was then altered to include a landscape strip along the boundary and the car parking was re-orientated to ensure there was no impacts on the reserve from over shadowing.



4.2. Matters of National Environmental Significance

4.2.1. Natural Temperate Grassland of the Victorian Volcanic Plain

The loss of 2.164 hectares of NTGVVP from within the development footprint is proposed to be offset by securing in perpetuity 8.0 hectares of NTGVVP at a third party offset site in Shelford, Victoria as detailed in Section 5 of this report.

Further mitigation, detailed in the CMP (Appendix 4), will involve enhancement of the existing patches of Heavier Soils Plains Grassland (totalling 0.726 hectares) being retained in the conservation reserve.

4.2.2. Growling Grass Frog

Although GGF was not recorded during targeted surveys, the species is considered to have the potential to occur occasionally in the future. Therefore, the proposed conservation reserve will retain and protect habitat for the species, namely Merri Creek and adjacent terrestrial habitat. An intensive revegetation strategy and various management measures have been prescribed for areas providing, or have the potential to provide, habitat for Growling Grass Frog (Appendix 4).

In the unlikely case that a Growling Grass Frog is found on site within the construction area, works must stop immediately until the individual(s) can be relocated to suitable habitat within the conservation area. Relocation of Growling Grass Frog, or any other native frogs, must be undertaken by a qualified person. A Salvage & Translocation Plan for Growling Grass Frog is provided at Appendix 12.

A stormwater management plan has been developed for the study area. This plan sets out how stormwater discharge will be reduced to pre-development flow levels. The plan details how the quality, quantity and velocity of water discharging into Merri Creek will be adequately controlled so as not to adversely impact Growling Grass Frog. The stormwater management plan has been approved by both Melbourne Water and Whittlesea City Council.

4.2.3. Striped Legless Lizard

The likelihood of occurrence of Striped Legless Lizard in the study area was assessed as unlikely to occur by experienced ecologists. However, using the precautionary approach, ten tile grids were set up on site covering all areas of potential habitat for the species, shown in Appendix 6. Targeted surveys were undertaken from August to December 2023, Striped Legless Lizard were not detected in the study area. All surveys were undertaken following the Commonwealth survey guidelines and deemed appropriate to determine presence/absence of the species.

In addition, the conservation reserve will protect and enhance habitat for Striped Legless Lizard through creation of 3 hectares of suitable grassland habitat, revegetation, and implementation of habitat features – such as placing logs and rocks and undertaking biomass management of grassland habitat. These measures are detailed in the CMP provided at Appendix 4.



5. Residual impacts and proposed offsets

The residual impacts of the proposed development at 485 Cooper Street, Epping will be the loss of 2.164 hectares of NTGVVP.

Nine registered offset brokers were consulted when seeking to secure the necessary offsets for the action. The consistent feedback was that offsets in these regions have not been available for some time, and are unlikely to be available into the future. In addition to contacting brokers GPT also reached out to Whittlesea City Council, local land owners, DEECA, and Wilderlands in an attempt to locate local offset sites currently not registered with brokers. No sites were identified through the process and feedback provided by these groups suggested that all potential local sites were accounted for under existing planning frameworks or overlays. After exhausting all local options offsets were secured withing the Victorian Volcanic Plains (VVP) bioregion in line with the EPBC Act 1999 Environmental Offsets Policy.

The proponent is subject to prescribed offset requirements under the EPBC Act to protect and manage alternative areas of the affected MNES, namely:

A third party offset located at 185 Mt Gow Road, Shelford comprising 8.0 hectares of NTGVVP will be secured as an offset for the removal of 2.164 hectares of NTGVVP at 485 Cooper Street, Epping. An offset management plan (is provided at Appendix 9 and the NTGVVP Offset Calculation is provided at Appendix 10. The vegetation at the offset site is of higher quality than that being removed. The estimated distance between the impact site and the offset site is 101 Kilometres.

No offsets are required for impacts to Striped Legless Lizard or Growling Grass Frog under the EPBC Act Environmental Offsets Policy as these species are unlikely to be significantly impacted by the proposed development (as they are unlikely to occur based on the results of targeted surveys). Irrespective of this, additional habitat for these species will be created within the study area as part of the proposed development.



6. Other approvals and conditions

Approval for the proposed removal of native vegetation from the study area is required under Clause 52.17 of the Whittlesea Planning Scheme — a planning permit is required. The planning permit application would be referred to the Victorian Department of Energy, Environment & Climate Action (DEECA).

The CMP requires regular monitoring by the site manager and annual monitoring by a qualified ecologist to ensure management objectives for the conservation reserve are being achieved. A report that addresses progress against the commitments set out in the plan will be submitted to Whittlesea City Council annually until the land is transferred into the ownership of Whittlesea City Council.

Offset site monitoring, enforcement and review procedures will be required as documented in the Offset Management Plan (Appendix 9).



7. Social and Economic Impacts

The site is located at the southern end of an identified industrial and employment precinct (Cooper Street South-West Employment Area). The Cooper Street South West Precinct has been designated for employment uses due to its proximity to future growth areas, transport infrastructure and regionally significant employment precincts.

The site was rezoned in 2015 from Farming and Special Use Zones to Industrial 1 Zoning through amendment C174 to the Whittlesea Planning Scheme. The amendment sought to expand the boundaries of the existing Cooper Street Employment Precinct further south to facilitate employment opportunities in the northern growth corridor of Melbourne. The proposed development will contribute to the estimated 6,000 jobs that will be created through the redevelopment of the precinct.



8. Environmental Record of Persons Proposing to Take the Action

GPT is not aware of any significant breaches of any environmental regulations under the laws of the Commonwealth of Australia or of a State or Territory of Australia and has not incorrect any significant liabilities under any such environmental legislation. GPT discloses penalties in their corporate reporting suite annually – see attached extract from GPT 2021 annual report (Appendix 7).



9. Conclusion

The Proposed Action will have a significant impact upon:

• Natural Temperate Grassland of the Victorian Volcanic Plain (NTGVVP)

These impacts will be offset in accordance with the EPBC Act Offset Policy.



10. Information Sources Provided in the Preliminary Documentation

Sources of information on the MNES of the development site and its surrounds are provided below. This includes both existing information and on-site field surveys in the last five years. Reliability of the surveys is based on experienced, qualified botanists and zoologists finding the target species concerned. Surveys for MNES were undertaken in accordance with the relevant guidelines and standards (DEWHA 2009a; DEWHA 2009b; DEWHA 2010; DSEWPAC 2011b).

Victorian Biodiversity Atlas (VBA): This database is administered by Department of Energy, Environment and Climate Action (DEECA) and holds a vast collection of records of flora and fauna species within Victoria. Data for these have been gathered from ecological surveys undertaken by DEECA, museum specimens, professional zoologists and botanists, competent amateur field naturalists and zoological and botanical literature. Records from these databases provide an indication of which species are present in an area and not an estimate of population size. The date of the most recent record of each species considered and the number of records in the VBA are provided in Table 1 and Table 2.

The references used in this document are provided below.

- EPBC Act Protected Matters Search Tool: The Department of the Environment administers this online database. Information originates from AVW, VBA and FIS and Bioclim modelling of potential species occurrence.
- Carter, O & Walsh, N 2006, National Recovery Plan for the Spiny Rice-flower (Pimelea spinescens subspecies spinescens).
- Carter, O 2010, National Recovery Plan for the Spiny Peppercress (Lepidium aschersonii).
- Clemann N & Gillespie GR 2004, 'Recovery Plan for Litoria raniformis 2004 2008', Department of Environment and Heritage, Canberra.
- DAWE 2022, EPBC Act Protected Matters Search Tool, Department of Agriculture, Water and Environment (DAWE), Canberra, <u>https://www.environment.gov.au/epbc/pmst/index.html</u>.
- DEE 2013, Sub-regional Species Strategy for Growling Grass Frog. Department of Environment and Energy (DEE), Melbourne.
- DEECA 2023a, *NatureKit*, Department of Energy, Environment and Climate Action (DEECA), Melbourne, viewed July 2023, <u>https://www.environment.vic.gov.au/biodiversity/naturekit</u>.
- DEECA 2023b, *Victorian Biodiversity Atlas 3.2.8*, Department of Energy, Environment and Climate Action (DEECA), Melbourne, viewed July 2023, <u>https://vba.dse.vic.gov.au</u>.
- DELWP 2017a, Guidelines for the removal, destruction or lopping of native vegetation-, Department of Environment, Land, Water and Planning (DELWP), Melbourne.
- DELWP 2017b, Growling Grass Frog Habitat Design Standards, Department of Environment, Land, Water and Planning, East Melbourne, Victoria.
- DELWP 2017c, Growling Grass Frog Masterplan for Melbourne's Growth Corridors. Melbourne Strategic Assessment. Department of Environment, Land, Water and Planning (DELWP), Melbourne.
- DEWHA 2009a, EPBC Act Policy Statement 3.14: Significant impact guidelines for the vulnerable growling grass frog (Litoria raniformis), Department of the Environment, Water, Heritage and the Arts (DEWHA), Canberra.



- DEWHA 2009b, Background Paper to EPBC Act Policy Statement 3.12 Significant Impact Guidelines for the Critically Endangered Golden Sun Moth (Synemon plana), Department of the Environment, Water, Heritage and the Arts (DEWHA), Canberra.
- DEWHA 2010, Survey guidelines for Australia's threatened frogs, Guidelines for detecting frog listed as threatened under the Environment Protection and Biodiversity Conservation Act 1999, Department of the Environment, Water, Heritage and the Arts (DEWHA), Canberra.
- DSE 2004, Ecological Vegetation Class (EVC) Benchmarks by Bioregion, Department of Sustainability and Environment (DSE), Melbourne.
- DSE 2010 *Biodiversity Precinct Structure Planning Kit*, Department of Sustainability and Environment (DSE), Melbourne.
- DSEWPAC 2011a Nationally Threatened Ecological Communities of the Victorian Volcanic Plain: Natural Temperate Grassland & Grassy Eucalypt Woodland, Department of Sustainability, Environment, Water, Population and Communities (DSEWPAC), Canberra.
- DSEWPAC 2011b 'Survey Guidelines for Australia's threatened reptiles, Guidelines for detecting reptiles listed as threatened under the Environment Protection and Biodiversity Conservation Act 1999', Department of Sustainability, Environment, Water, Population and Communities (DSEWPAC), Canberra.
- DSEWPAC 2011c 'Survey Guidelines for Australia's threatened frogs, Guidelines for detecting frogs listed as threatened under the Environment Protection and Biodiversity Conservation Act 1999', Department of Sustainability, Environment, Water, Population and Communities (DSEWPAC), Canberra.
- Duncan M, Pritchard A & Coates F 2009, National Recovery Plan for Fifteen Threatened Orchids in Southeastern Australia, Department of Sustainability and Environment, now Department of Environment, Land, Water and Planning, Victoria.
- Higgins PJ & Davies SJJF 1996, Handbook of Australian, New Zealand and Antarctic Birds, Volume 3: Snipe to Pigeons, Oxford University Press, Melbourne;
- Higgins, PJ 1999, Handbook of Australian, New Zealand and Antarctic Birds. Volume 4: Parrots to Dollarbird, Oxford University Press, Melbourne.
- Higgins, PJ, Peter, JM & Cowling, SJ 2006, Handbook of Australian, New Zealand and Antarctic Birds, Volume 7: Boatbills to Starlings, Oxford University Press, Melbourne.
- Higgins, PJ, Peter, JM & Steele, WK 2001, Handbook of Australian, New Zealand and Antarctic Birds, Volume 5: Tyrant-flycatchers to Chats, Oxford University Press, Melbourne.
- Kennedy SJ & Tzaros CL 2005, 'Foraging ecology of the Swift Parrot Lathamus discolor in the box-ironbark forests and woodlands of Victoria', Pacific Conservation Biology 11: 158–173;
- Marchant S & Higgins PJ 1990, Handbook of Australian, New Zealand and Antarctic birds, Volume 1: Ratites to Ducks, Oxford University Press, Melbourne.
- Marchant S & Higgins PJ 1993, Handbook of Australian, New Zealand and Antarctic birds, Volume 2: Raptors to Lapwings, Oxford University Press, Melbourne.
- Menkhorst, P 1995, Mammals of Victoria, Oxford University Press, Melbourne.
- Nature Advisory 2023. Striped Legless Lizard Assessment 485 Cooper Street Epping. Report 202276.10. Prepared for The GPT Group.



- Naarding JA 1983, Latham's Snipe in Southern Australia, Wildlife Division Technical Report 83/1, Tasmania National Parks and Wildlife Service, Tasmania.
- NSW OEH 2012, National Recovery Plan for Button Wrinklewort (Rutidosis leptorrhynchoides), NSW Office of Environment and Heritage, Hurstville.
- Richter A, Osborne W, Hnatuik S & Rowell A 2013, 'Moths in fragments: insights into the biology and ecology of the Australian endangered golden sun moth Synemon plana (Lepidoptera: Castniidae) in natural temperate and exotic grassland remnants', Journal of Insect Conservation, vol. 17, No. 4.
- Robertson, P & Cooper, P 2000, 'Recovery Plan for the Grassland Earless Dragon Tympanocryptis pinguicolla'. Unpublished report to Environment Australia, Canberra.
- TSSC 2008, Commonwealth Conservation Advice on Senecio psilocarpus. Threatened Species Scientific Committee (TSSC), Department of the Environment, Water, Heritage and the Arts.
- Todd, J 2000, Recovery Plan for twelve threatened Spider-orchid Caladenia taxa (Orchidaceae: Caladeniinae) of Victoria and South Australia 2000 - 2004, Department of Natural Resources and Environment, Melbourne.
- Tzaros, C 2005, Wildlife of the Box-Ironbark Country, CSIRO Publishing, Collingwood.
- Webster A 2003, 'Action statement no. 39, Eltham Copper Butterfly Paralucia pyrodiscus lucida', Department of Sustainability and Environment, Melbourne.



Appendix 1: 485 Cooper St, Epping: Flora and Fauna Assessment (Nature Advisory 2023)



Appendix 2: 485 Cooper St, Epping: Growling Grass Frog Targeted Surveys (Ecolink 2023)



Appendix 3: Avoid and minimise statement



Appendix 4. Conservation Management Plan



Appendix 5: Construction Environmental Management Plan



Appendix 6: Location of tile grids for SLL



Appendix 7: Extract from GPT 2021 Annual Report



Appendix 8: Site Plan





Appendix 10: NTGVVP Offset Calculation



Appendix 11: Stormwater Management Plan



Appendix 12: Salvage & Translocation Plan for Growling Grass Frog

